ICANN Strategic Outlook: 2020 Trends Report

ICANN Planning Department
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1 Executive Summary

Tracking new and shifting trends affecting ICANN and the Internet is a critical first step in ICANN’s strategic planning process. Each year, ICANN utilizes trend information to inform appropriate changes to the ICANN five-year strategic plan, operating plans (five-year or annual), and budget. This paper provides a summary of ICANN’s 2020 strategic outlook process, a bottom-up process to identify trends and their impacts on ICANN. It is intended to inform the community, Board, Executive Team, and relevant ICANN staff about shifts in trends that may affect their work, planning, and budget.

In 2020, ICANN convened 21 strategic outlook sessions with 398 participants resulting in 1,853 data points collected. Trend session participants were asked to consider trends, risks, and opportunities across five focus areas: Security, Unique Identifier Systems, Governance, Geopolitics, Financials.

This year, discussions within the org also included a sixth focus area on Operational Excellence.

Related results will serve as input for org’s on-going organizational assessment and continuous improvements efforts, and are included in Appendix C.

Trend session data inputs received go through a thorough analysis including assessing the trends, risks, opportunities, and potential impacts on ICANN. The synthesis of this analysis is a set of proposed priority trends, related impacts, and associated strategic and/or tactical recommendations, summarized in the table below.

This paper also provides a description of the Strategic Outlook process and methods used to conduct the analysis, the results of those analyses, and appendices with more details on the trend inputs received.

SUMMARY OF TRENDS, IMPACTS AND CONCLUSIONS

With new five-year plans that just came into effect in July of this year, little to no changes were expected to ICANN plans at this time. The assessment made of this year’s strategic outlook trends focused, in particular, on evaluating potential short- and/or long-term impacts of the coronavirus pandemic on ICANN’s plans. On the basis of the analysis to-date, some adjustments to the Operating Plan have been identified (see table below), but the strategic objectives of the organization at this point do not need to change.
<table>
<thead>
<tr>
<th>2020 Trend Proposal</th>
<th>Shift in trend</th>
<th>Impacts on ICANN</th>
<th>Conclusion &amp; Actions Taken</th>
</tr>
</thead>
<tbody>
<tr>
<td>On Security:</td>
<td>Increased reputational risk inherent to the lack of understanding of ICANN's role</td>
<td>Continued heightened security threats are eroding public perception about the integrity of the system, potentially hampering ICANN's ability to fulfill its mission.</td>
<td>Opportunity to align perceptions and draw a distinction between DNS ecosystem security threats and DNS Abuse; to create awareness of the differences between the two and magnitude of each; and to explain ICANN's role in addressing DNS security threats. (Considered in Operating Plan; no change in Strategic Plan)</td>
</tr>
<tr>
<td>There is increasing pressure from the community for ICANN to address &quot;DNS abuse&quot; issues; however, questions remain – with no clear consensus – about what constitutes &quot;DNS abuse&quot;, and about what ICANN's role should be in relation to &quot;DNS abuse&quot;.</td>
<td>Increased pressure to address &quot;DNS abuse&quot;</td>
<td>Increases in &quot;DNS abuse&quot; are affecting user security, having an impact on ICANN's credibility, and making the Internet untrustworthy.</td>
<td>Opportunity for community to align on what constitutes DNS abuse and what ICANN's role should be in combating abusive use of the DNS (Considered in Operating Plan; no change in Strategic Plan)</td>
</tr>
<tr>
<td>On ICANN's Governance: COVID-19 pandemic-related disruption is accelerating community's interest to evolve ICANN's multistakeholder model to be agile in the face of change and to support equitable, efficient processes for effective decision-making.</td>
<td>Community participation concerns exacerbated by prolonged virtual settings (inability to meet face-to-face)</td>
<td>Reduced or insufficient community participation could slow down community's work and risks capture and threat to ICANN's multistakeholder model due to loss of trust, credibility, and legitimacy.</td>
<td>Opportunity to evolve both the ICANN public meetings strategy and the planning and implementation of the work on Enhancing the Effectiveness of ICANN's Multistakeholder Model (Considered in Operating Plan; no change in Strategic Plan)</td>
</tr>
<tr>
<td>On Geopolitics: There is an increased effort by national and regional governments as well as intergovernmental organizations and other types of initiatives to regulate or legislate the Internet. This trend has the potential to lead to actions threatening the operability and openness of the Internet and increases the complexity of ICANN operations and policy development.</td>
<td>The COVID-19 pandemic has moved more spheres of life online</td>
<td>The COVID-19 pandemic increases the risk of governmental interventions due to the increased perception of Internet and Internet-based services as essential utilities. The push to a multilateral model of Internet governance is an existential threat for ICANN's multistakeholder model. Multiple risks associated with the increase in national legislation and regulations</td>
<td>Continue building understanding at the national/regional/IGO level about the technical way the Internet functions, and within that what is ICANN's role in maintaining a stable globally interoperable Internet. Remain engaged in discussions about Internet governance including engagement and educational outreach to IGOs and other entities, discussing issues that may touch upon ICANN's mission in order to increase understanding and awareness of potential unintended negative consequences to the interoperable single Internet. Monitor additional arenas that are discussing legislative, regulatory, or IGO resolutions and expand engagement into these additional governmental arenas. (Considered in Operating Plan; no change in Strategic Plan)</td>
</tr>
<tr>
<td>On Financials: The level of risk for ICANN's long-term funding is increasing in the face of changes in the marketplace, developments around the expansion of the gTLD name space, and the onset of a global recession/depression.</td>
<td>Onset of global recession</td>
<td>Funding models based solely on numbers of registrations may not be sustainable in a recession (That impact has not currently materialized.)</td>
<td>No additional action besides the decision that was already made in May 2020 to delay FY21 Operating initiatives requiring incremental resources to FY22. Continue to monitor closely and reassess the risk regularly. (No changes to strategic or operating plans)</td>
</tr>
</tbody>
</table>
### 2020 Trend Proposal

<table>
<thead>
<tr>
<th>On Unique Identifier Systems:</th>
</tr>
</thead>
<tbody>
<tr>
<td>The rapid evolution of emerging identifier technologies requires ICANN to be responsive to these changes and ensure that the unique identifier systems evolve and continue to serve the global Internet user base.</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Shift in trend</th>
<th>Impacts on ICANN</th>
<th>Conclusion &amp; Actions Taken</th>
</tr>
</thead>
<tbody>
<tr>
<td>No notable shifts, last year’s trends remain true</td>
<td>No new impacts</td>
<td>No changes to strategic or operating plans</td>
</tr>
</tbody>
</table>
2 Process & Methodology

As a first step in the strategic planning process, the community, ICANN Board, and ICANN organization (ICANN org) participate each year in strategic outlook trend identification sessions to discuss emerging trends that could affect ICANN. The trend identification process repeats annually to help inform ICANN’s strategy in an ever-changing environment.

The ICANN Bylaws (Section 22.5) mandate ICANN to develop a five-year strategic plan, a five-year operating plan, and an annual operating plan. Every year, new trends or shifts in existing trends related to the operating plans (five-year or annual), the budget, or both are factored into the annual iteration of those plans, as appropriate.

2.1 Description of the Trends Identification Sessions

Trend identification session participants from Board, ICANN org, and the community are divided into subgroups and engaged in a brainstorming exercise to identify and track the evolution of trends that may affect ICANN; and evaluate the impacts that these trends pose to ICANN, either in terms of threats or in terms of opportunities. Subgroups share their ideas with the larger group, and additional discussions follow. At the end of the
session, each participant is invited to vote for top three priorities that ICANN should be focusing on.

This year, the sessions were structured around the five areas of focus of ICANN’s strategic plan for fiscal years 2021 to 2025:

- **Security** – Relating to cybersecurity, Internet of Things (IoT) vulnerabilities, Domain Name System (DNS) security, root service reliability, resilience, interoperability, and DNS abuse.
- **ICANN’s Governance** – Referring to ICANN’s governance rather than Internet governance in general, ICANN’s multistakeholder model of governance, efficiency and effectiveness, transparency and accountability, inclusiveness, and openness.
- **Unique Identifier Systems** – Evolution of the unique identifier systems in the context of the development of their uses and their user base, considering external technology advancement (such as blockchain, IoT, rise of artificial intelligence, etc.), alternate roots, alternative infrastructures, Universal Acceptance, and Internationalized Domain Names (IDNs).
- **Geopolitics** – Including the effects of legislation and regulation on ICANN, as well as other globalization topics such as the global reliance on the Internet, or Internet fragmentation.
- **Financials** – Including financial sustainability, financial responsiveness to changing industry economics, funding strategies, and cost management.

For ICANN org staff sessions only, a sixth focus area dedicated to organization-specific, internal trends was contemplated this year for the first time:

- **Org’s Operational Excellence** – ICANN org internal processes and policies, systems, resources, performance, collaboration, and customer relationship management. [Note: these results are reported separately in Appendix C].

Each session was initiated by reviewing previous year’s trends with participants and then asking them to questions around the relevance of last year’s trend, any notable shifts, or new trends to consider as well as the impacts, opportunities, and priorities arising from those trends.

### 2.2 Trend Identification Sessions & Data Computation

**TREND IDENTIFICATION SESSIONS**

Between November 2019 and March 2020, 398 participants (80% staff, 20% community) participated in 21 trend identification sessions collecting 1853 data elements (868 more data elements than the 985 total data elements collected in 2019).
The COVID-19 pandemic brought new challenges to conducting in-person trend identification sessions. While most of the ICANN org sessions were held prior to the pandemic, community sessions scheduled for ICANN67 needed to be rescheduled to virtual forums. Virtual sessions leveraged online tools to enable participants to collectively identify trends in a remote setting.

**DATA COMPUTATION**

Following each session, results were summarized and shared with participants to gather final feedback before assimilating all results for further analysis. Inputs were also catalogued in a central repository against several criteria:

- **Focus area** of the data element: *Financials* (and domain name industry trends), *Geopolitics*, *ICANN’s Governance*, *Operational Excellence*, *Security*, or *Unique Identifier Systems*.
- **Data qualification**: Data points were qualified as a trend, a risk, or an opportunity.
- **Number of votes** received: During each session, participants were asked to vote for what they thought ICANN should consider to be top priorities.
- **Topic**: The core issue primarily discussed in the statement. Our catalog currently contains about 40 topics. Each year, new topics are introduced based on the inputs received, while some previous topics are no longer relevant.
- **Overarching trend** connected to the data element. Overarching trends are identified through consolidation and summarization of similar or related trend statements. Each year, overarching trends are added, removed, or revised to reflect the evolutions observed.

In some cases, the previous year’s overarching trend was no longer applicable and was retired; in other cases, data indicated a new overarching trend was needed to reflect an emerging trend.

### 2.3 Trend Analysis

To analyze the trends, ICANN org formed a liaison network bringing together different subject matter experts from across the organization. For each focus area, the liaisons assessed trends, risks, and opportunities identified through the trend sessions and shared their observations. This analysis is appended to this paper.

### 2.4 Trend Impact Assessment Approach

The trend impact assessment process connects trends to ICANN’s planning efforts by developing recommendations to inform potential adjustments to planned activities over both the short and long term.

The following methodology was followed to conduct the assessment:

1. Identification of **notable shifts** in trends or new trends and their **impacts on ICANN**
2. Determination of the **materiality** and the **immediacy** of the impacts of the trends identified
3. Rationalization of the decisions to update the plans or other decisions using a **materiality/immediacy decision matrix**
4. Decision of strategic or tactical opportunities

### 2.5 Conclusion and actions taken

Once approved by the ICANN Board, findings on trends and their impacts on ICANN, as well as opportunities they represent and resulting proposed planned activities, were documented in the next ICANN Operating Plan that will be posted for Public Comment in December of this year.

### 3 Summary of Findings, and Recommendations

With new five-year plans that just came into effect in July of this year, little to no changes were expected to ICANN plans at this time. The assessment made of this year’s strategic outlook trends focused on evaluating potential short- and/or long-term impacts of the coronavirus pandemic on ICANN’s plans. On the basis of the work to-date, some adjustments to the Operating Plan have been identified as a result of the pandemic in the way the objectives are addressed (timing as an example), but the pandemic itself does not change the strategic objectives of the organization at the five year horizon.

The following list of trends is the result of the 2020 trend identification sessions and trend assessment that is documented in Appendix B. The trend numbers (e.g., [2.2]) reference previous years’ trends and allow tracking of how trends evolve over the years. Organizational Excellence trends can be found in Appendix C.

Trends indicated ‘top priority’—those that emerged through statistical analysis and were elevated by the Network Liaison team—are further elaborated in this section in terms of impacts on ICANN and recommendations.

<table>
<thead>
<tr>
<th>Focus Areas</th>
<th>2020 Trends Proposals</th>
<th>Top Priority</th>
</tr>
</thead>
<tbody>
<tr>
<td>Security</td>
<td>[2.2] DNS ecosystem security threats remain high and have the potential to erode the public trust in ICANN’s ability to fulfill its mission.</td>
<td>X</td>
</tr>
<tr>
<td>Security</td>
<td>[1.15] There is increasing pressure from the community for ICANN to address “DNS abuse” issues; however, questions remain – with no clear consensus –</td>
<td>X</td>
</tr>
<tr>
<td>Focus Areas</td>
<td>2020 Trends Proposals</td>
<td>Top Priority</td>
</tr>
<tr>
<td>---------------------</td>
<td>-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------</td>
<td>--------------</td>
</tr>
<tr>
<td>Unique Identifier Systems</td>
<td>[1.07] The rapid evolution of emerging identifier technologies requires ICANN to be responsive to these changes and ensure that the unique identifier systems evolve and continue to serve the global Internet user base.</td>
<td>X</td>
</tr>
<tr>
<td></td>
<td>[1.13] The increasing use of internationalized and generic domain names is an opportunity for ICANN to be proactive about universal acceptance, as appropriate within its mission.</td>
<td></td>
</tr>
<tr>
<td>Geopolitics</td>
<td>[3.7] There is an increased effort by national and regional governments as well as intergovernmental organizations and other types of initiatives to regulate or legislate the Internet. This trend has the potential to lead to actions threatening the operability and openness of the Internet and increases the complexity of ICANN operations and policy development.</td>
<td>X</td>
</tr>
<tr>
<td>Governance</td>
<td>[3.1] COVID-19 pandemic-related disruption is accelerating community’s interest to evolve ICANN’s multistakeholder model to be agile in the face of change and to support equitable, efficient processes for effective decision-making.</td>
<td>X</td>
</tr>
<tr>
<td></td>
<td>[1.01] There is a continued necessity to fulfill transparency, accountability, inclusiveness, and openness obligations.</td>
<td></td>
</tr>
<tr>
<td></td>
<td>[1.03] There is increasing community awareness about the Empowered Community’s powers and responsibilities and how those are exercised.</td>
<td></td>
</tr>
<tr>
<td></td>
<td>[1.04] Heightened public awareness of ICANN, coupled with a lack of understanding about its role, threatens legitimacy and public trust in ICANN and increases the need to communicate broadly on ICANN’s role. The ease of spreading misinformation through social media, traditional media and other channels further impacts clarity about ICANN’s role.</td>
<td></td>
</tr>
<tr>
<td></td>
<td>[1.10] As community discussions become more complex and technical, there is increasing demand from non technical stakeholders to better understand technical topics. At the same time, uncertainty is growing among technical stakeholders about where and how to make their voices heard.</td>
<td></td>
</tr>
<tr>
<td>Financials</td>
<td>[1.02]: The level of risk for ICANN’s long-term funding is increasing in the face of changes in the marketplace, developments around the expansion of the gTLD name space, and the onset of a global recession/depression.</td>
<td>X</td>
</tr>
<tr>
<td></td>
<td>[1.14]: Prioritization is becoming more critical, to continue to support the growing needs and demands of ICANN’s global community</td>
<td></td>
</tr>
</tbody>
</table>

More trend assessment details including trend elements, risks, opportunities, and observations from network liaisons are provided in Appendix B. Trends regarding Organizational Excellence are provided in Appendix C, since these pertain internally to the organization. The remainder of this section outlines top-priority trends, notable shifts, impacts, and resulting recommendations across each of the five focus areas.
3.1 Security Findings and Recommendations

On security, the Strategic Outlook process led to the following main conclusions:

- Priority Trend #2.2: DNS ecosystem security threats remain high and have the potential to erode the public trust in ICANN’s ability to fulfill its mission.
  - **Notable shifts**: Increased reputational risk inherent to the lack of understanding of ICANN’s role.
  - **Main Impacts**: Continued heightened security threats are eroding public perception about the integrity of the system, potentially hampering ICANN’s ability to fulfill its mission.
  - **Recommendations**: Opportunity to align perceptions and draw a distinction between DNS ecosystem security threats and DNS Abuse; to create awareness of the differences between the two and magnitude of each; and to explain ICANN’s role in addressing DNS security threats. (Considered in Operating Plan; no change in Strategic Plan)

- Priority Trend #1.15: There is increasing pressure from the community for ICANN to address “DNS abuse” issues; however, questions remain – with no clear consensus – about what constitutes “DNS abuse”, and about what ICANN’s role should be in relation to “DNS abuse”.
  - **Notable shifts**: n/a (new trend)
  - **Main Impacts**: Increases in “DNS abuse” are affecting user security, having an impact on ICANN’s credibility, and making the Internet untrustworthy.
  - **Recommendations**: Opportunity for community to align on what constitutes DNS abuse and what ICANN's role should be in combating abusive use of the DNS (Considered in Operating Plan; no change in Strategic Plan)

3.2 Unique Identifier Systems Findings and Recommendations

On Unique Identifier Systems, the Strategic Outlook process led to the following main conclusions:

- Priority Trend #1.07: The rapid evolution of emerging identifier technologies requires ICANN to be responsive to these changes and ensure that the unique identifier systems evolve and continue to serve the global Internet user base.
3.3 Geopolitics Findings and Recommendations

On Geopolitics, the Strategic Outlook process led to the following main conclusions:

- **Priority Trend #3.7:** There is an increased effort by national and regional governments as well as intergovernmental organizations and other types of initiatives to regulate or legislate the Internet. This trend has the potential to lead to actions threatening the operability and openness of the Internet and increases the complexity of ICANN operations and policy development.
  - **Notable shifts:** The COVID-19 pandemic has moved more spheres of life online.
  - **Main Impacts:** The COVID-19 pandemic increases the risk of governmental interventions due to the increased perception of Internet and Internet-based services as essential utilities. The push to a multilateral model of Internet governance is an existential threat for ICANN’s multistakeholder model. Multiple risks associated with the increase in national legislation and regulations
  - **Recommendations:**
    - Continue building understanding at the national/regional/IGO level about the technical way the Internet functions, and within that what is ICANN’s role in maintaining a stable globally interoperable Internet.
    - Remain engaged in discussions about Internet governance including engagement and educational outreach to IGOs and other entities, discussing issues that may touch upon ICANN’s mission in order to increase understanding and awareness of potential unintended negative consequences to the interoperable single Internet.
    - Monitor additional arenas that are discussing legislative, regulatory, or IGO resolutions and expand engagement into these additional governmental arenas.

This is needed, as the global pandemic has moved more spheres of life online, which has further raised the profile of the Internet and its possible vulnerabilities to the attention of governments, often requiring actions from aspects of these governments that had not
participated in the multistakeholder model in the past.
(Considered in Operating Plan; no change in Strategic Plan)

3.4 ICANN’s Governance Findings and Recommendations

On ICANN’s Governance, the Strategic Outlook process led to the following main conclusions:

- **Priority Trend #3.1:** The COVID-19 pandemic-related disruption is accelerating community's interest to evolve ICANN’s multistakeholder model to be agile in the face of change and to support equitable, efficient processes for effective decision-making.
  - *Notable shifts:* Community participation concerns exacerbated by prolonged virtual settings (inability to meet face-to-face)
  - *Main Impacts:* Reduced or insufficient community participation could slow down community’s work and risks capture and threat to ICANN’s multistakeholder model due to loss of trust, credibility, and legitimacy.
  - *Recommendations:* Opportunity to evolve both the ICANN public meetings strategy and the planning and implementation of the work on Enhancing the Effectiveness of ICANN's Multistakeholder Model (Considered in Operating Plan; no change in Strategic Plan)

3.5 Financials (and Domain Name Industry) Findings and Recommendations

On Financials, the Strategic Outlook process led to the following main conclusions:

- **Priority Trend #1.02:** The level of risk for ICANN’s long-term funding is increasing in the face of changes in the marketplace, developments around the expansion of the gTLD name space, and the onset of a global recession/depression.
  - *Notable shifts:* Onset of global recession
  - *Main Impacts:* Funding models based solely on numbers of registrations may not be sustainable in a recession (That impact has not currently materialized.)
  - *Recommendations:* No additional action besides the decision that was already made in May 2020 to delay FY21 Operating initiatives requiring incremental resources to FY22. Continue to monitor closely and reassess the risk regularly. (No changes to plans)
4 Appendices

Appendix A | Statistical Analysis

2020 Trend Topics

The 2020 Trend Topics chart (Figure 1) provides an analysis of the inputs that reflects the level of attention these topics received in 2020. Topics are first organized by focus area (e.g., Governance) and then by topic (e.g., Engagement & Participation).

Figure 1. 2020 Trend Topics

<table>
<thead>
<tr>
<th>Governance</th>
<th>Geopolitics</th>
<th>Financials</th>
<th>Security</th>
</tr>
</thead>
<tbody>
<tr>
<td>Effectiveness of the Multistakeholder</td>
<td>Legislation &amp; Regulations 45</td>
<td>Domain Name Industry Changes 45</td>
<td>DNS Ecosystem Security 53</td>
</tr>
<tr>
<td>Model 37</td>
<td></td>
<td>ICANN Funds / Budget 58</td>
<td></td>
</tr>
<tr>
<td>Consensus Challenges 12</td>
<td>Geopolitical and Economic Risks 32</td>
<td>New gTLDs Program 28</td>
<td>COVID-19 9</td>
</tr>
<tr>
<td>Role Clarity 11</td>
<td>Data Protection &amp; Privacy Legislation 26</td>
<td></td>
<td>DNS Abuse 45</td>
</tr>
<tr>
<td>Transparency &amp; Accountability 11</td>
<td></td>
<td></td>
<td>Security Concerns 12</td>
</tr>
<tr>
<td>Consistency of ICANN 8</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Credibility of ICANN 9</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Demands &amp; Pressures on Community 9</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>ICANN Scope &amp; Mission 7</td>
<td>Internet Fragmentation 25</td>
<td>External Tech Advancement 43</td>
<td>Internet Protocols 9</td>
</tr>
<tr>
<td>Role of ICANN in COV 6</td>
<td>COVID-19 6</td>
<td>Universal Acceptance 20</td>
<td></td>
</tr>
<tr>
<td>Policy Decisions/Implementation Challenge 8</td>
<td>Jurisdiction Challenges</td>
<td>Emerging Identifiers Technologies 13</td>
<td></td>
</tr>
</tbody>
</table>

Note: Due to space limitations in the above chart for the smallest rectangles, two topic names are incomplete, as denoted by the ellipsis in the bottom right corners of both the Governance focus area. These should read “COVID-19” and “Policy Decisions/Implementation Challenges”. Each of these topics had six statements associated with it for 2020.

In 2020, the focus areas of Governance and Geopolitics received the greatest volume of comments, followed by Financials, Security, and Unique Identifier Systems.
To illustrate how the top 20 trend topics of 2020 compare to 2019, Figure 2 below shows a comparison ranked by number of votes per topic. The Number of Statements column indicates the number of data points related to that topic in a given year (e.g., popular or hot topics). DNS Ecosystem Security, Effectiveness of the Multistakeholder Model, and External Tech Advancement are the hot topics for 2020. The Tiered column percentages indicate that topic's number of votes as compared to the top-voted topic (which is shown as 100%). This provides a visualization of which topics were in the top, middle, and bottom tiers in terms of number of votes.

The chart uses a heat map in the final column of the chart to compare the ranked position of the top 20 trend topics in 2020 to the ranked position of the same topics in 2019. This heat map shows which topics had the greatest movement between these two years. The green fields highlight which topics saw the greatest increase in emphasis and the red fields show the topics that have fallen in importance.

**Figure 2. Top 20 Topics in 2020 in Comparison to 2019**

<table>
<thead>
<tr>
<th>2020 Top-20 Topics</th>
<th># of Statements</th>
<th># of Votes</th>
<th>Tiered</th>
<th>2020 position</th>
<th>2019 position</th>
<th>Heat Map</th>
</tr>
</thead>
<tbody>
<tr>
<td>DNS Ecosystem Security</td>
<td>54</td>
<td>41</td>
<td>79%</td>
<td>1</td>
<td>12</td>
<td>11</td>
</tr>
<tr>
<td>Effectiveness of the Multistakeholder Model</td>
<td>37</td>
<td>36</td>
<td>69%</td>
<td>2</td>
<td>2</td>
<td>0</td>
</tr>
<tr>
<td>External Tech Advancement</td>
<td>48</td>
<td>35</td>
<td>67%</td>
<td>3</td>
<td>4</td>
<td>1</td>
</tr>
<tr>
<td>DNS Abuse</td>
<td>47</td>
<td>28</td>
<td>54%</td>
<td>4</td>
<td>35</td>
<td>31</td>
</tr>
<tr>
<td>Universal Acceptance</td>
<td>20</td>
<td>23</td>
<td>44%</td>
<td>5</td>
<td>26</td>
<td>21</td>
</tr>
<tr>
<td>ICANN Funds / Budget</td>
<td>37</td>
<td>22</td>
<td>42%</td>
<td>6</td>
<td>17</td>
<td>11</td>
</tr>
<tr>
<td>New gTLDs Program</td>
<td>29</td>
<td>21</td>
<td>40%</td>
<td>7</td>
<td>25</td>
<td>18</td>
</tr>
<tr>
<td>Engagement &amp; Participation</td>
<td>32</td>
<td>19</td>
<td>37%</td>
<td>8</td>
<td>31</td>
<td>23</td>
</tr>
<tr>
<td>Data Protection &amp; Privacy Legislation</td>
<td>28</td>
<td>18</td>
<td>35%</td>
<td>9</td>
<td>8</td>
<td>-1</td>
</tr>
<tr>
<td>Role Clarity</td>
<td>18</td>
<td>16</td>
<td>35%</td>
<td>10</td>
<td>43</td>
<td>-10</td>
</tr>
<tr>
<td>Legislation &amp; Regulations</td>
<td>48</td>
<td>17</td>
<td>33%</td>
<td>11</td>
<td>1</td>
<td>33</td>
</tr>
<tr>
<td>Credibility of ICANN</td>
<td>9</td>
<td>17</td>
<td>33%</td>
<td>12</td>
<td>--</td>
<td>new</td>
</tr>
<tr>
<td>Consensus Challenges</td>
<td>12</td>
<td>17</td>
<td>33%</td>
<td>13</td>
<td>28</td>
<td>15</td>
</tr>
<tr>
<td>Geopolitical and Economic Risks</td>
<td>37</td>
<td>16</td>
<td>31%</td>
<td>14</td>
<td>13</td>
<td>-1</td>
</tr>
<tr>
<td>ICANN Scope &amp; Mission</td>
<td>10</td>
<td>14</td>
<td>27%</td>
<td>15</td>
<td>40</td>
<td>25</td>
</tr>
<tr>
<td>Domain Name Industry Changes</td>
<td>50</td>
<td>14</td>
<td>27%</td>
<td>16</td>
<td>15</td>
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<td>12</td>
<td>23%</td>
<td>17</td>
<td>--</td>
<td>new</td>
</tr>
<tr>
<td>Security Concerns</td>
<td>12</td>
<td>12</td>
<td>23%</td>
<td>18</td>
<td>21</td>
<td>3</td>
</tr>
<tr>
<td>COVID-19</td>
<td>26</td>
<td>11</td>
<td>21%</td>
<td>19</td>
<td>--</td>
<td>new</td>
</tr>
<tr>
<td>Internet Fragmentation</td>
<td>29</td>
<td>11</td>
<td>21%</td>
<td>20</td>
<td>9</td>
<td>-11</td>
</tr>
</tbody>
</table>

**Heat Map**
- **Top tier** (67%-100%)
- **2nd tier** (34%-66%)
- **3rd tier** (0%-33%)
In 2020, *DNS Abuse, Role Clarity, and ICANN Scope & Mission* received the highest increase in priority votes year-over-year, while *Legislation and Regulations* and *Internet Fragmentation* showed the greatest drop in emphasis as compared to 2019.

New trend topics introduced in 2020 were:
- Business Continuity
- Career Development
- Complexity of Topics to be Dealt With
- Coordination & collaboration
- COVID-19
- Culture
- Decision Making process / Delegation of Authority
- Emerging Identifiers Technologies
- Inclusiveness
- Internet Protocols
- Root Server Security
- Succession Planning

**Evolution of Trend Focus Areas Over Time**

**Figure 3** below provides an overview of how focus areas have evolved since 2017, based on the number of statements and votes for each focus area. Since 2017, *Governance* has continued to lead all other focus areas in terms of number of statements or votes. However, this margin has been shrinking gradually every year, notably from 61% of all statements in 2017 to 28% of all statements in 2020. The chart illustrates increased emphasis on *Unique Identifier Systems, Financials, Security, and Geopolitics* and a decreased emphasis on *Governance*.

**Figure 3: Focus Area Evolution**
Note: There was no voting in 2017, which is why there is no data for that year.

Evolution of Top Priority Trends Over Time

Figure 4 below illustrates the trends that received the most votes in 2020, compared to their priority (based on vote count) in the previous three years. It is calculated based on the ratio of the number of votes for each trend over the total number of votes for a given year.

Figure 4: Evolution of Top Six Priority Trends
Note: Bar graph labels are rounded to the nearest one and do not reflect exact values.

**Fig. 4 Key: Evolution of Top Priority Trends (left to right)**

<table>
<thead>
<tr>
<th>Trend Description</th>
<th>Noteworthy Evolution</th>
</tr>
</thead>
<tbody>
<tr>
<td>2.2 (Trend relating to DNS ecosystem security)</td>
<td>Steady annual increase in priority for last 3 years</td>
</tr>
<tr>
<td>3.1 (Trend relating to ICANN’s multistakeholder model)</td>
<td>Remains top priority</td>
</tr>
<tr>
<td>1.02 (Trend relating to Domain Name industry changes &amp; impacts on funding)</td>
<td>Sustained priority over years</td>
</tr>
<tr>
<td>2.2 (Trend relating to DNS ecosystem security)</td>
<td>Steady annual increase in priority for last 3 years</td>
</tr>
<tr>
<td>3.7 (Trend relating to legislation &amp; regulations)</td>
<td>Sustained priority over years</td>
</tr>
<tr>
<td>1.07 (Trend relating to the emerging identifiers technologies)</td>
<td>Sustained priority over years</td>
</tr>
<tr>
<td>1.15 (Trend relating to DNS Abuse)</td>
<td>New 2020 trend (no data from previous years)</td>
</tr>
</tbody>
</table>
Appendix B | Focus Area Trend Assessment

Purpose of Document

The purpose of the Trend Assessment is to summarize the results of this year’s trend identification sessions, and, where possible, to:

- Provide additional observations noted by the Strategic Outlook Network.\(^1\)
- Identify noticeable shifts in trends or new trends that may be worth highlighting.

This document was prepared by the Multistakeholder Strategy and Strategic Initiatives (MSSI) team in collaboration with the Strategic Outlook Network liaisons. It was intended for the Executive team, the Strategic Planning Board Working Group, and the entire ICANN Board as input into the next step of the strategic planning process.

Please note: One of the roles of the Strategic Outlook Network liaisons was to review trend statements, risks, and opportunities and address significant inaccuracies or areas that required further elaboration to clarify the point. In some cases, these statements represent perceptions from participants in the trends sessions. Inclusion of those statements is intended to reflect the data collected and is not intended as an endorsement. In cases where the Strategic Outlook Network had a different opinion or felt that a trend/risk/opportunity statement represented a perception rather than a fact, it is explicitly indicated as such. These instances are elaborated in each Focus Area section titled Additional Observations from ICANN Org’s Strategic Outlook Network. In some cases, words or phrases are in quotations as a reflection of what was heard in the trend sessions but to clarify that these are not necessarily well defined or agreed upon. For example, the term ‘DNS Abuse’ was frequently mentioned in the trend sessions but this term has different meaning across various stakeholder groups.

Security Trends

- Summary of Trend Elements Collected During the Trend Sessions

DNS ecosystem security threats remain high. Specific DNS security challenges include:

\(^1\) The Strategic Outlook Network is a cross-functional and cross-regional team of ICANN staff, who act as liaisons for the strategic outlook-related work in their respective function or region. The liaisons provide subject matter expertise and share their observations around key findings in order to provide context and flag any key issues that need to be taken into consideration in the formulation of recommendations.
○ Weakened cryptographic algorithms (e.g., SHA-1).

○ Combination of 5G (which bypasses most local infrastructure) and Internet of Things (which increases the number of points of vulnerability) constituting a major threat.

○ Increase in domain name registrations related to phishing and other fraudulent schemes.

○ Increasing use of IDNs for phishing and homograph attacks.

○ Widespread ransomware attacks against unpatched systems and organizations.

○ Crisis-driven abuse risks (e.g., COVID-19-related abusive domain name registrations and behaviors).

There is an increased pressure from the community for ICANN to address “DNS abuse” issues, but questions remain – with no clear consensus – about what constitutes “DNS abuse,” and about what ICANN’s role should be in relation to “DNS abuse.” Some parts of the community appear to want ICANN to take a more active role that is more than just educational in nature.

Cybersecurity is increasingly becoming a geopolitical matter, not just a technical concern. For example, European governments are strongly engaged in the matter (e.g., digital sovereignty, digital services act), and the United Nations has taken some serious steps in that area, as well. At the same time, challenges to combating DNS abuse remain or increase. Some of the challenges noted include:

○ The implementation of data privacy legislation is making it harder to identify potential abusers.

○ ccTLDs have no contractual obligations to combat DNS abuse.

○ DNSSEC adoption is stagnant with key actors (browser vendors) resistant to further steps (e.g., DANE\(^2\)).

The COVID-19 pandemic is adding more challenges to maintaining the security of the unique identifier systems. The pandemic is making it challenging to access root servers and server systems while also requiring adaptations to the process.

\(^2\) DANE: DNS-based Authentication of Named Entities
to run key signing ceremonies. Smaller TLD operators may not have the ability to work remotely during the pandemic, leading to challenges in supporting TLD infrastructure. Cyber-attacks on remote or online participation tools (e.g., “Zoom bombing”) are likely to increase as more people use these tools. COVID-19 related “DNS abuse” also needs to be considered.

Finally and separately, it was noted that the governance structure of the Root Server System is evolving (through the implementation of SSAC037 & SSAC038).

- **Summary of Risks Identified During the Trend Sessions**
  
  - Increases in “DNS abuse” and DNS ecosystem security threats are affecting user security, having an impact on ICANN’s credibility, and making the Internet untrustworthy.
  
  - If security threats are not addressed, there are risks of greater government intervention in DNS security-related matters through legislation. This can affect both Internet functionality and interoperability.
  
  - Continued risk of attacks to ICANN systems could paralyze IANA functions and ICANN org operations.
  
  - Evolving governance structure of the Root Server System may impact the relationship between ICANN and root server operators (implementation of RSSAC037 & RSSAC038).

- **Summary of Opportunities & Suggested Actions Identified During the Trend Sessions**
  
  - Reach a shared definition of “DNS abuse” within the ICANN ecosystem in order to collaborate effectively.
  
  - Increase communication and education of the larger community and public to clarify ICANN’s role in relation to “DNS abuse” and to raise awareness of “DNS abuse” information beyond the technical community, thereby helping end users understand how to protect themselves online.
  
  - Push for more Domain Name System Security Extensions (DNSSEC) adoption with key actors, including: ccTLDs, registrars, registries, resellers, Internet service providers (ISPs), network operators, vendors, etc.
○ To reduce Internet of Things (IoT) vulnerabilities, increase awareness about endpoint hygiene and IoT’s impact on the DNS.

**Additional Observations from ICANN Org’s Strategic Outlook Network**

DNS ecosystem security threats cover a broad range of issues, and not all of them are within ICANN’s mission. ICANN has a role in mitigating some of these threats and abuses, some others ICANN can influence, and others are out of ICANN’s reach. Currently, there is no collective agreement across the ICANN community of what “DNS abuse” encompasses. Several community groups are engaged in discussions about “DNS abuse,” but there is no coordinated effort across all the community groups yet. The plenary sessions at recent ICANN Public Meetings have served as a mechanism for cross-community updates and discussions but have not as yet resulted in agreed concrete actions for the community as a whole. It is also unclear if any additional concerted community action is necessary, over and above what some groups (including ICANN org) are already doing.

The increased awareness of DNS security issues accompanied by a vast incomprehension of ICANN’s role creates a reputational risk for ICANN. While there does not appear to be a demand for ICANN to broaden its mission at this point, there seems to be a need to increase the public awareness of what ICANN’s role is and what ICANN does to mitigate DNS ecosystem security threats.

On the geopolitical front, ICANN’s continuous outreach effort towards the United Nations (UN) and the UN General Assembly committees has resulted in better understanding among the diplomats about ICANN’s mission. This is very useful in deliberations that touch on the security, stability, and resiliency of the Internet and the DNS. During some of the discussions at the UN, different member states have mentioned what ICANN does, without naming the organization, as areas, which should be at the least discussed by the UN. ISOC has sent comments to the Open-ended Working Group (OEWG), where they state, "The Internet’s public core encapsulates the Internet routing, naming and numbering systems (the Domain Name System), security and identity cryptography mechanisms." The ITU World Telecommunications Standardization Assembly (WTSA), the ITU Council Working Group on international Internet-related public policy issues, as well as other WGs have also been discussing ICANN-related issues, including gTLDs and new Internet Protocols (“new IP”).
Some participants cited “weaponization” of the Internet as a trend without providing an underlying explanation. While cyberattacks and other offensive acts by companies (e.g., industrial espionage) and by individuals (e.g., ransomware) continue, attacks by state actors and organized criminal groups appear to be increasing.

Other initiatives underway by ICANN org include:

- The Domain Abuse Activity Reporting (DAAR) provides encouragement and useful information for TLDs to combat DNS abuse.

- The DNS Security Facilitation Initiative (DSFI) was introduced in May 2020, to investigate mechanisms to strengthen collaboration and communication on security and stability issues.
Unique Identifier Systems Trends

- **Summary of Trend Elements collected during the Trend Sessions**

  Encrypted DNS protocols, such as DNS over HTTPS (DoH) and DNS over TLS (DoT) represent a major evolution of the DNS, and associated deployment models may change the way DNS is handled.

  Increased introduction of alternative technologies and attempts to bring new identifier systems to life, some of them being advertised as a “replacement for the DNS.” Specific examples include:

  - Huawei is advocating for a new set of Internet protocols dubbed “new IP” (Internet Protocol) in the ITU Telecommunication Standardization Sector (ITU-T) and other standards development organizations, claiming that the current TCP/IP protocol suite is not capable of handling new challenges facing the Internet, such as significantly higher bandwidth consumption, the need for deterministic (predictable) network performance, and new security requirements.

  - Alternate root systems based on blockchain technology (e.g., Ethereum Name Service, etc.) create increasing confusion and instability.

  - National pushes for autonomous identifier systems (e.g., Russia’s recent "sovereign Internet law" exercise, China’s “Great Firewall”).

  - The use of keywords in browsers, proprietary social networks, or the use of apps on mobile devices, etc., could render generic domain names obsolete.

Usage of IDNs is increasing in APAC, and there is potential for greater adoption of Universal Acceptance within the next two years. However, software and email providers and IT infrastructures are not becoming UA-ready largely due to lack of understanding or lack of capacity.

IPv6 deployment continues to be limited. IPv4 depletion and increased pricing of IPv4 space is causing headaches for providers and leading to abuse and “gaming”. Somewhat related, there seems to be a larger trend around service readiness, and pushing new technology that, at times, ICANN and/or its vendors are not ready for (e.g., IPv6, IDNs and other UA issues).
The unexpected growth of global Resource Public Key Infrastructure (RPKI) adoption in 2019 leads to interesting questions about its scalability and viability. RPKI can introduce complexities which could impact network complexities. As more networks secure their routing, challenges may arise, as well as the question of ICANN’s role.

Besides the well-known (global) public DNS servers (e.g., Google, Cloudflare), there is a noted higher demand for DNS public services, particularly from regional operators (e.g., Tencent).

- **Summary of Risks Identified During the Trend Sessions**
  - Risks of (more) centralization of resolvers, and possibly fragmented Internet namespace due to DoH/DoT deployment models.
  - Potential alternative Root Server Systems and increased interest in emerging technologies such as IoT or blockchain are increasing the risk of Internet fragmentation and calling into question ICANN’s relevance in the future as traditional identifiers may become irrelevant.
  - Having the RPKI trust anchor returned to IANA would involve significant risk (similar to managing the root zone key signing key).
  - It is unclear if ICANN is able to meet the evolving needs of the world if it has many people (among staff and community) that do not know enough about technology or are resistant to change.

- **Additional Observations from ICANN Org’s Strategic Outlook Network**
  - DoT and DoH introduce local policy implications on encrypting DNS traffic, increasing the complexity of monitoring and filtering DNS traffic while changing communication privacy. They have the potential to move the control point for DNS policy from ISPs to web browsers.
  - Proprietary social networks, mobile apps, etc., are still utilizing and relying on standardized unique identifiers. As such, they do not put at risk the unique identifier systems.
  - There appears to be a growing appetite from the community for more technical discussions and more capacity building on technical topics. It could be interesting to survey the community to get a better understanding of where the gaps are with what is currently being provided through
ICANN Public Meetings "Tech Day" sessions, and other existing technical engagements efforts.
Geopolitics Trends

- **Summary of Trend Elements Collected During the Trend Sessions**

  Putting at risk the singularity and openness of the Internet, the global trend of protectionism continues, materialized by:

  - National and regional government legislations and regulations (California Consumer Privacy Act, Chinese data protection law, Russia Sovereign Internet law, etc.)
  - Localized content controls or blackouts.
  - Control of Internet access.
  - Country sanctions (e.g., tariffs).
  - Regulation of data flows across country borders.

  The implementation of local legislations and regulations (e.g., ePrivacy Directive, General Data Protection Regulation) continue to encroach on the Internet and ICANN’s operations. Unintended consequences of legislation and regulations negatively impact the DNS and its infrastructure:

  - Poorly designed or worded legislation threatens the ability of the Internet to operate the way users expect it to (fast and well).
  - Data privacy legislation is hindering ICANN and other actors’ ability to mitigate DNS abuse.
  - New emerging privacy laws may also not all converge on one standard of protection.
  - More requests for ICANN to assist law enforcement agencies, increasing ICANN’s workload (due to unavailability of public WHOIS data).

  Pandemic-related pressure may cause some states to revisit their national and state privacy legislations and relax privacy considerations under the guise of monitoring for public health reasons, which may be perceived as an overstep. It is also possible government bodies may reconsider the societal and economic
importance of Internet infrastructure in terms of enacting new protectionist measures.

The question of ICANN’s jurisdiction continues to be a subject of discussions, as well as the broader topic of cross-border legal challenges facing the Internet. The recent intervention by the California Attorney General in the .ORG/Public Interest Registry change of control request has revived the conversation (at least in mailing lists) in the community about ICANN’s jurisdiction. It raises a question about ICANN’s independence from the U.S. government and could initiate renewed conversation as to whether ICANN’s jurisdiction should change.

Outside of discussions regarding ICANN’s jurisdiction, the Secretariat of the Internet & Jurisdiction Policy Network launched the world’s first Internet & Jurisdiction Global Status Report at the United Nations Internet Governance Forum on 27 November 2019. It presents a first-of-its-kind mapping of Internet jurisdiction-related policy trends, actors, and initiatives.

There has been an increased media attention on ICANN due to recent events (e.g., COVID-related DNS abuse) and decisions (e.g., delegation of .AMAZON decision, Public Interest Registry change of control request, .COM contract renegotiation with Verisign), accompanied by a growing public misperception of ICANN as a political or regulatory body instead of a technical organization.

There is an increased interest in all things cyber (security, crime, Internet governance, data sovereignty, etc.) among intergovernmental organizations (IGOs), especially within the United Nations. Discussions about Internet norms are increasing (e.g., IGF, UN, other initiatives – Microsoft, Paris Call for Trust and Security in Cyberspace). Several initiatives related to Internet governance are putting pressure on the multistakeholder model:

- UN-related proposals for new intergovernmental Internet-related bodies.
- Other IGOs like the ITU, where member states might bring agenda items which fall under ICANN’s mission to upcoming conferences (as they have done in the past).
- Proposal to establish a new high-level UN technology envoy position.
- Suggested changes in the Internet Governance Forum (IGF).
- Some UN member states are publicly complaining that the current model of DNS/IP address allocation is not fair.
○ Increase in using government agencies to investigate or influence ICANN or its transactions.

At the ITU, certain member states are trying to push different technological proposals, some of which are aimed at the unique identifiers. At least one technological proposal suggests that a new Internet Protocol is needed for the 5G world.

ICANN’s level of engagement in global Internet governance (IG) forums (limited sponsoring and contribution to IG schools, national and regional IGFs) may have been perceived by some in the community and organization as a sign of ICANN’s disengagement from that space.

The multilateral pressure on ICANN’s multistakeholder model increases. There is new pressure from outside ICANN to replace or diminish ICANN’s role in favor of multilateral, intergovernmental organizations and alliances. More countries are talking about “digital sovereignty” and the “unfair model” of DNS/IP address allocation. Governments will continue to be pressed to act or intervene where Internet problems are identified, like privacy, security, and questionable content. For instance, some countries are using “mandated by IGO” as cover for implementing restrictive national regulatory policies. There are proposals for a new Internet Protocol (new IP), suggested at the ITU.

The COVID-19 pandemic has brought increased focus on the importance of the Internet, including by governments on ICANN’s role in coordinating the Internet’s unique identifiers.

- Summary of Risks Identified During the Trend Sessions
  
  ○ Loss of trust in ICANN’s multistakeholder model and potentially Internet governance more broadly could result in more national legislation or other forms of government and IGOs interventions or calls for different multilateral forms of Internet governance. The push to a multilateral model of Internet governance is an existential threat for ICANN’s multistakeholder model.

  ○ Multiple risks associated with the increase in national legislation and regulations:
    
    ■ Privacy laws could yield an increase in DNS abuse.
Challenges for ICANN to keep pace with new legislations, and reputational and financial risks if ICANN breaches regulations.

■ More legal challenges and conflicts with ICANN policies. Increased complexity to develop policies.
  ○ Risk of increased Internet fragmentation, jeopardizing the interoperability of the Internet.
  ○ The COVID-19 pandemic increases the risk of governmental interventions due to the increased perception of Internet and Internet-based services as essential utilities.

Additional Observations from ICANN Org’s Strategic Outlook Network

The trend of national legislations calling for the creation of "sovereign DNS", poses a threat to the uniform development and use of the unique identifier systems, which can disrupt a single stable globally interoperable Internet.

It is important to note that new national or regional regulations or other forms of governmental interventions in DNS-related matters might take place, even if there is no loss of trust in ICANN. These could be also motivated by a desire for more control on the national level, which some governments say the multistakeholder model does not give them.

There appears to be a lack of knowledge or awareness among both staff and community of what ICANN already does in terms of monitoring of legislation initiatives, government engagement, and relating to Internet governance. The reporting effort on emerging legislations and regulations initiated by ICANN org in 2018 had to be temporarily placed on hold for various reasons. ICANN org needs to do a narrative report to clarify where things stand. Recent changes of approach by the Government Engagement team may need to be communicated with all staff.

Broader community’s lack of understanding of ICANN’s role as a technical organization can be addressed via additional outreach and engagement efforts, aiming at clarifying ICANN’s role.

ICANN’s Governance Trends
Summary of Trend Elements Collected During the Trend Sessions

ICANN’s multistakeholder model continues to face effectiveness and efficiency challenges. Evolution of the community work is apparent. Examples of the evolution include the Board members participating directly with working groups as liaisons, and in the efforts to coordinate and collaborate between SOs and ACs through the SO/AC leaders’ meetings. Some questions were raised regarding the effectiveness of the process initiated to evolve the model, and possible overlaps between different initiatives under way.

Numerous more specific concerns were raised relating to community participation.

First and foremost, ICANN’s ability to ensure community participation and newcomer retention is questioned. Associated concerns about volunteer burnout among stakeholders trying to keep up with policy responsibilities continue to be voiced. There is not enough generational shift in participation – something necessary for the multistakeholder model to work effectively in the future.

It can be challenging to ensure participation of both technical and nontechnical stakeholders in ICANN’s complex discussions. While there is increased interest among nontechnical stakeholders to learn and more effectively engage, many still lack knowledge of where and how to best do so. In addition, some technically inclined stakeholders are seeking opportunities to engage in more complex technical discussions, beyond the educational ones currently available (e.g., Tech Day & the DNSSEC and Security Workshop; evolution of the Technical Experts Group into the Special Interest Forum on Identifiers Technology, known as SIFT).

Several external factors, such as carbon footprint, climate change, and global health risks, are also putting pressure on ICANN’s model of participation. The current shift to remote-only participation caused by the COVID-19 pandemic raises concerns for participation. It is important to recognize that a majority of new Internet users are non-English speakers and that many stakeholders do not have affordable or reliable Internet access to participate in remote sessions. With the pandemic eliminating face-to-face meetings, ensuring diverse participation while maintaining productivity will become difficult.

The need for diversity, balance, inclusivity, and openness continues to be reaffirmed, but many challenges remain, to ensure all relevant interested stakeholders are included to ensure diverse and balanced representation in the
community. Structural silos in the governance model need to be overcome. Desire for diverse participation is also sometimes perceived to be at odds with efficient consensus-based decision-making.

Reaching agreement in policymaking processes is becoming more challenging as participants show less willingness or ability to move beyond their self-interests in order to compromise or collaborate. There is also some tension around the degree to which expert vs. non-expert opinions are given equal consideration in a decision-making process. These trends make it more difficult to reach consensus and to be agile in response to changing conditions (e.g., new regulatory requirements such as GDPR).

The community is still adjusting to the new bylaws. There are some misunderstandings of the scope and powers of the Empowered Community, such as calls to refer items to the Empowered Community that are outside of its mandate. There is also confusion as to the scope of some of the Empowered Community powers. For example, in FY2020 we saw a first attempt to use the Inspection Right that sought information beyond the Bylaws’ limitation of books and records. While no formal challenges were raised to ICANN’s denial of the out of scope request, ICANN critics have pointed to that denial as an example of ICANN’s lack of accountability to its Empowered Community. We expect the trend of a need to adjust to and understand the Empowered Community to continue.

Policy work is getting more complex (e.g., the GNSO’s New gTLD Subsequent Procedures policy development process (PDP), associated dependencies, coordination with the technical initiative on name collision, and Competition, Consumer Trust, and Consumer Choice Review recommendations implementation). A number of parallel work streams are sometimes seen as uncoordinated or duplicative efforts. For example, there can be concerns about whether the scope of a review team’s mandate or its recommendations may raise policy-related questions and implications, and at what stage and how to deal with these issues, including how to invoke the appropriate policy development processes. With regard to reviews, many recommendations are not yet implemented and there is little pause between review cycles, leading to decreased morale and productivity.

Accountability and transparency may be challenged in instances where stakeholders perceive ICANN org to take top-down approaches, such as the pause in implementation of the Privacy and Proxy Services Accreditation policy.
and the implementation of the Thick WHOIS policy, as a consequence of the community’s policy work related to gTLD registration data.

Recent media and public attention on ICANN, such as with the .AMAZON registry agreement (RA), .COM RA amendment, and the Public Interest Registry change of control request, has spurred misconceptions and differing opinions about ICANN’s role in Internet governance. Increased attention has also raised awareness of the multistakeholder model, including questions about the model’s legitimacy and whether this is the right governance structure.

With regard to the Public Comment process, some participants questioned the purpose of Public Comment proceedings and how public comments are taken into account in finalizing policies and recommendations.

- **Summary of Risks Identified During the Trend Sessions**
  - Reduced or insufficient community participation could have an immediate impact on ICANN’s ability to do its work (slowing down community’s work). It presents risks of capture and poses an existential threat to ICANN’s multistakeholder model if we end up with insufficient representation of the various stakeholders.
  - Trust in as well as the credibility and legitimacy of ICANN and its multistakeholder model are at risk.

- **Additional Observations from ICANN Org’s Strategic Outlook Network**
  - Several initiatives and other efforts are currently underway that relate to the challenges being raised:
    - In 2019, the Board initiated discussions with the community to develop a work plan towards *Enhancing the Effectiveness of ICANN's Multistakeholder Model*.
    - More discussions about prioritization are happening in the community as well as between the community, organization, and Board. The Board, the community and ICANN org are reviewing priorities.
    - The COVID-19 pandemic response around the world has changed how community participation can be supported through online platforms and how virtual engagement can be delivered to support ICANN's technical and policy work.
Lastly, the Information Transparency Platform (ITP) will require substantial changes to how Public Comment proceedings are run.

- Regarding public comments, ICANN published in May 2020 an updated Public Comment Data Analysis Report. The annual report represents an assessment of overall trends in the Public Comment process at ICANN throughout the ten-year period of 2010-2019. The report indicates that the total number of Public Comments proceedings continues to decline by about 7% each year. It underscores a significant increase in participation levels over the last two years (from 5-7 submissions per proceeding between 2010 and 2017 to 9.5 and 8.5 in 2018 and 2019). The overall length of proceedings has been stable throughout the past eight years at 50-52 days.

Financials (and Domain Name Industry) Trends

- Summary of Trend Elements Collected During the Trend Sessions

Within the gTLD marketplace, market consolidation continues and business continuity issues have arisen. In addition, there are community concerns over .COM price cap removals in terms of potential increases in domain registration fees. In addition, there are new investment interests in the domain name industry, including an influx of private equity from “nontraditional” participants. There is increasing unpredictability due to the onset of a global recession, coupled with a greater reliance on the Internet across many sectors. Significant market shifts may affect gTLDs’ business continuity and critical functions. Costs of doing business for registries and registrars could increase as a result of fraudulent domains related to COVID-19 as well as to comply with GDPR-related requirements.

Some participants raised questions about the financial validity of a new round of gTLDs, considering the market’s relatively flat growth. In particular, there are low levels of IDN adoption and new gTLD utilization. Although, it is worth noting that some gTLDs have unusually high sales (e.g., .top, .icu). Others anticipated that pressure for a new round of gTLD expansion will increase.

The combination of market changes could lead to reduced funding for ICANN. These include a perceived lack of interest in new gTLDs, gTLD terminations or revocations, decreasing voluntary contributions from ccTLDs (e.g., .cn, .tw), loss
of Continued Operations Interest (COI) obligations, and more requests for ICANN to waive or defer payment for its fees.

ICANN’s running costs are expected to increase in order to implement community policy decisions. For example, implementing the Standardized System for Access/Disclosure (SSAD) that is under development by EPDP Phase 2 is expected to have very high initial costs and liability. There will also be additional costs with future rounds of new gTLDs.

The COVID-19 pandemic is putting financial pressure on all actors in the domain name space, including ICANN. The degree to which COVID-19 measures will affect costs (or yield savings) for meetings, travel, and infrastructure remains unclear. It will be important to consider both immediate and long-term associated effects on the domain name industry and on ICANN’s budget. The pandemic may also be accelerating the trend of a national focus and engagement on ccTLDs as critical for disseminating public information. This focus on ccTLDs emerged in 2019 in relation to differences in policies between ccTLDs and gTLDs.

- **Summary of Risks Identified During the Trend Sessions**
  
  - Marketplace consolidations may have an impact on the competitive landscape.
  
  - Marketplace shifts combined with a global recession could increase business continuity risks. A global recession could also hasten the rate of TLDs sunsetting and the abandonment of small- and medium-enterprise domains, potentially creating security threats. Global financial conditions also increase the risk associated with Continued Operations Interest (COI) obligations being released without an alternative plan, potentially exposing ICANN to additional Emergency Back-end Operator costs in the event of registry failures.
  
  - Marketplace and resulting budgetary changes could affect ICANN org’s ability to respond to community policy decisions (e.g., Standardized System for Access/Disclosure (SSAD), subsequent procedures), ultimately leading to a loss of trust in ICANN.
  
  - Funding models based solely on numbers of registrations may not be sustainable in a recession if registrations and renewals continue on a downward trend.
○ Changes in the domain industry could create a sense that Registry Operators do not believe in the new gTLD program.

○ The global economic downturn caused by COVID-19 will amplify financial trends and the risks associated with them.

○ Decreasing funds and increasing costs could lead to future potential deficits for ICANN.

- Additional Observations from ICANN Org’s Strategic Outlook Network

  There is a misperception that ICANN has control over market changes such as TLD performance, failure rates, domain squatting, and gTLD ownership.

  There is also a broader misperception that ICANN sets policies for ccTLDs and therefore when problems arise, ICANN is responsible.

  The funding forecast that ICANN uses in its budget and 5-year plan leverages historical data, inputs from contracted parties, industry trends, etc., in the process. One challenge is that ICANN org projects far in advance, over a year out, which creates some issues. However, revisions can be made on the basis of public comments received on draft projections and forecast updates before Board adoption. For example, this year the projections were revised to account for COVID-19 impact.
Appendix C | Operational Excellence Trends Assessment

Org’s Operational Excellence Trends

- **Statistical Analysis**

  The below table identifies, for the trend elements collected during the trend sessions, the number of times a topic was voted top priority, and the number of trend statements collected relating to that topic.

<table>
<thead>
<tr>
<th>Topics</th>
<th>Priority Votes</th>
<th>Total Trend Statements</th>
</tr>
</thead>
<tbody>
<tr>
<td>Org Internal Efficiencies</td>
<td>24</td>
<td>23</td>
</tr>
<tr>
<td>Internal Systems &amp; Tools Challenges</td>
<td>19</td>
<td>20</td>
</tr>
<tr>
<td>Talent Acquisition &amp; Retention</td>
<td>19</td>
<td>17</td>
</tr>
<tr>
<td>Decision Making Process / Delegation of Authority</td>
<td>11</td>
<td>2</td>
</tr>
<tr>
<td>External Demands / Demands for Community Support</td>
<td>7</td>
<td>5</td>
</tr>
<tr>
<td>Workload and Pressure on Staff</td>
<td>6</td>
<td>10</td>
</tr>
<tr>
<td>Globalization (of ICANN)</td>
<td>4</td>
<td>4</td>
</tr>
<tr>
<td>COVID-19</td>
<td>3</td>
<td>4</td>
</tr>
<tr>
<td>Succession Planning</td>
<td>2</td>
<td>2</td>
</tr>
<tr>
<td>Staff Training &amp; Skills</td>
<td>1</td>
<td>7</td>
</tr>
</tbody>
</table>

The topics of *Org Internal Efficiencies* and *Internal Systems & Tools Challenges* predominated in 2020, both in numbers of votes and number of statements, followed by the topic of *Talent Acquisition & Retention*.

Refer to the [Trend Sessions Data Recap](#) spreadsheet to view the detailed statements collected by topic.
This focus area was introduced in the framework for the first time this year. No data is available at this time for year-on-year comparison.

- **Summary of Trend Elements Collected During the Trend Sessions**

ICANN org faces operational inefficiencies. Some examples cited include:

- Little follow-up or clarity on new initiatives leading to inefficiency and duplication of efforts.

- Persisting inconsistencies in end-to-end processes and roles across departments

- Lack of a communications strategy leading to disjointed messaging and overwhelming amounts of impenetrable content.

- Lack of cross-functional collaboration, although this trend seems to be improving, particularly in some regions (e.g., APAC).

- Functions still operating in silos and regional offices not being consulted as SMEs. Lack of regional SMEs in some functions (e.g., Legal, Policy)

Decision-making is recentralizing at the executive level and in Los Angeles. This is slowing down processes, with increasing levels of bureaucracy involved. This lack of empowerment (among staff and regional offices) is causing inefficiencies and inability to move forward with certain decisions. Recentralization is also causing remote staff to feel left aside.

Evolving ICANN’s systems and tools continues to present challenges. Statements on this include:

- Lack of a centralized system leads to piecemeal/duplicative processes.

- There are too many systems being launched simultaneously (e.g., HR). This trend is improving but there are still many systems initiated concurrently.

- End users are insufficiently involved in design and testing phases of systems, resulting in poor system implementation (e.g., Oracle, Salesforce/ICANN CRM).

- There are increasing issues relating to the maintenance and the consistency of data sets across ICANN multiple systems and applications.
As it relates to human resources, while recruitment continues to present challenges, the focus is shifting from talent acquisition to concerns of retention and professional development. Observations from participants included:

- Flattening of budget is affecting talent retention due to perceived downgrade in benefits and lessened opportunities for promotion.
- There is a perception of increasing staff turnover, especially among more experienced staff.
- Many new hires and promotions are LA-based which presents a challenge for ICANN’s legitimacy as a global organization.
- The process for transferring from one function to another is complex and doesn’t favor those moves.

A flat budget combined with increasing demands from the strategic plan puts new stressors on the organization. There are also increasing demands on a core group of SMEs.

It is unclear how ICANN would support a new round of gTLDs with current resources available. Even with current workloads, there is a headcount deficit in some areas.

COVID-19 may impact ICANN operations, meetings, and funding capabilities. The pandemic is creating demand for remote meetings and requiring that staff work remotely, presenting new operational challenges. There is additional uncertainty around regional offices given the travel restrictions and work from home orders due to COVID-19, and uncertainty on phased return to in-person meetings and engagements.

- **Summary of Risks Identified During the Trend Sessions**
  - Organizational and systems inefficiencies affect staff ability to do their work and could lead to wasted time and money.
  - Recentralization of organizational activity in the Los Angeles headquarters (e.g., new hires, centralized processes) is alienating regional and remote staff, decreasing organizational trust, and affecting the credibility of ICANN as a global organization.
  - Slow decision-making and increasing workload on staff may affect ICANN org’s timeliness in addressing community expectations.
○ Flat budget and increased demands could disrupt operations, decrease organizational agility, and impede our ability to effectively deliver multiple simultaneous projects.

○ Multiple factors are contributing to higher risk of decreased team morale and higher turnover (Reduced perspectives of career evolution in an organization that is no longer growing; increasing workloads and pressure on staff; lasting impossibility of meeting face-to-face; poor socio-economic context, etc.)

○ Loss of knowledge and institutional memory could result from the departure of experienced staff.

● Summary of Opportunities & Suggested Actions Identified During the Trend Sessions

There are a number of opportunities to take action to address operational excellence trends and associated risks. Ideas include:

○ Foster a more proactive approach by planning and prioritizing incoming work cross-functionally.

○ Improve and harmonize end-to-end processes and roles cross-functionally (e.g. in the case of significant hand-offs between functions) and deepen functions within regional offices. Explore ways to better involve regional offices at earlier stages.

○ Use data to improve operations, inform policy development, and make better informed decisions.

○ Delegate authority and empower regions and non-executive senior management teams to make more decisions at a regional level and outside of the executive team to speed-up processes and reduce bottlenecks.

○ Improve internal communications and general education within ICANN, especially during extended periods of remote working/isolation. Examples include:
  ■ Increase frequency, volume, and effectiveness of internal communications.
■ Ensure staff is able to carry consistent messaging and understands what is behind those messages.

○ Ensure adequate training is provided for:
  ■ Onboarding of remote workers.
  ■ Staff in new roles, as well as when new systems are introduced.
  ■ Management team leadership skills.
  ■ Security precautions for all staff.
  ■ Staff understanding of ICANN’s role.
  ■ Developing technical skills and building Staff capabilities to bridge technology and policy.

○ Communicate more on attrition. Develop succession plans to support smoother transitions to new staff, and increase hiring outside of the US.

○ Leverage functional expertise in remote capabilities (e.g., Policy and MSS staff have extensive remote experience and best practices that can be shared and utilized by other staff functions).

Opportunities for improving internal systems and tools include:

○ Ensure effective rollout of the ICANN Customer Relationship Management (CRM)

○ Assess ICANN org staff requirements prior to system planning and involve end users for system testing from initial stages.

○ Automate processes.

○ Expand Salesforce to other parts of the organization.

○ Adopt centralized governance of ICANN data (e.g. consistent documentation of requirements and data models, data dependencies across systems, a centralized country and territory database and other master/referential data, etc.)

● Additional Observations from ICANN Org’s Strategic Outlook Network
In terms of leadership skills, ICANN’s Human Resources function is doing quite a lot (and possibly too much?) with its ICANN LEAD program, but it is not clear that all managers and executives are taking this training. People managers at ICANN, in addition to managing people, also have to be individual contributors, project managers, and subject matter experts in cross functional projects. This leads to not only overworked managers, but little time to just be good people leaders. Adding on mandatory leadership training is not necessarily helping.

This observation leads to a more general trend of the organization jumping to conclusions, pushing out new tools, launching new projects and new programs as remedies to issues that have been identified, without analyzing the reasons for the issues and exploring adequate solutions. (For example, is leadership training efficiently addressing motivation and team morale issues?). It would also be beneficial, post-implementation of new tools or new programs, to determine if they have been effective.

A quick win in relation to the LEAD program would be to make better use of our new training tool, ICANN University, by putting required sessions into smaller blocks rather than three hour sessions, so that managers can follow at their own pace while dealing with increased virtual sessions, webinars, and calls during current work from home situation.

A Project Management Network was formed in 2020 as one of the CEO’s FY20 goals to identify, develop, and adopt a set of consistent, repeatable project management standards to use across the organization.

In March 2020, ICANN officially launched version 1.0 of the Open Data Platform. The platform provides easier access to ICANN data.

- **Trends Evolution**

**Previous Years’ Trends:**
- [2.3 (from 2017 - was merged with 2.1 in 2018)] Increasing operational performance challenges of ICANN organization as it grows in size and complexity.
- [3.3 (from 2017 - was merged with 2.1 in 2018)] Increasing pressure to further globalize impacting distribution of resources.

**Shifts in Trends:**
- While in recent years operating challenges were mostly due to the increasing size of the organization and the community, these challenges are now more linked to an increasing workload and complexity of work for both organization and community.
- Regarding human resources, the focus is shifting from talent acquisition to concerns of retention and professional development.
○ The COVID-19 pandemic is exacerbating a trend which originated with the flattening of the budget, in exploring how to enhance team morale, motivation, and retain talents.
○ Recentralization of organizational activity in LA headquarters.

2020 Trends Proposal
○ [2.3 revived and adjusted from 2017] Operational performance challenges are increasing as ICANN’s budget flattens and organization and community workloads grow in size and complexity.
○ [2.4 new] In a competitive global job market, ICANN continues to face challenges in attracting and retaining talent
○ [3.3 revived and adjusted from 2017] Inefficiency and centralization of decision making processes at the headquarters - in a context of increasing localized needs as the community diversifies - is slowing down processes and limiting ability to move forward, particularly affecting regions and remote staff.
Appendix D | Trend Impact Assessment Framework

The impact assessment framework used for the trends is available in the separately attached Excel document entitled “2020 Trend Impact Assessment Framework.xlsx”
Appendix E | Background Context

The strategic outlook trend identification is an annual process, which ensures ICANN has a consistent way to:

- Identify and track trends.
- Prepare for opportunities.
- Mitigate or avoid challenges.
- Inform strategic and operational planning and prioritization.

It is a joint effort between the organization, the community, and the ICANN Board to engage on emerging or evolving trends that affect ICANN. Trends indicate general directions in which things are developing or changing, that have or could have an impact on ICANN, its mission, its operations, or its ecosystem. Trends can be internal or external, organization-specific, community-related, or go beyond ICANN’s ecosystem as ICANN does not operate in a vacuum.

The organization has found the exercise to be beneficial to help surface opportunities and challenges that lay ahead, inform planning, help with prioritization considerations, and risk management.